

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CIAE-00 PM-04 INR-07 L-03
ACDA-07 NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06
TRSE-00 FEAE-00 EB-08 NSC-05 NSCE-00 OMB-01 /073 W
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P R 211511Z APR 77
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TO SECSTATE WASHDC PRIORITY 3057
SECDEF WASHDC PRIORITY
INFO ALL NATO CAPITALS
JCS WASHDC
DEFENSE CIVIL PREPAREDNESS AGENCY WASHDC
DEPT OF AGRICULTURE WASHDC
USDOC WASHDC
DEPT OF TRANSPORTATION WASHDC
CMDR MTMC WASHDC
FEDERAL PREPAREDNESS AGENCY GSA WASHDC
OTP WASHDC
USCINCEUR VAIHINGEN GER
CINCUSAREUR HEIDELBERG GER
USNMR SHAPE
USAFE RAMSTEIN

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2310

DEPT PLS PASS TO NATIONAL SECURITY COUNCIL AND FEDERAL
ENERGY ADMINISTRATION - MR. W. JAMES; SECDEF FOR OASD (I&L;
AGRICULTURE FOR MR. C.E. JEFFERS; USDOC FOR BDC & MADRAD;
TRANSPORTATION FOR OET-TAD-80; MTMC FOR MR. MORELLI;
USCINCEUR FOR J/4; CINCUSAREUR FOR ODCS/LOG; CAPITALS
FOR CEP OFFICER; WASHINGTON FOR CEP COORDINATING AGENCIES.

E.O. 11652: GDS
TAGS: MARR, US, NATO
SUBJECT: NORTH ATLANTIC COUNCIL DISCUSSION OF NATO CIVIL
EMERGENCY PLANNING AND REVIEW CYCLE - APRIL 20
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REF: (A) USANTO 2104, DTG 121300Z APR 77 (NOTAL),
(B) STATE 87094, DTG 182306Z APR 77 (NOTA)

SUMMARY: NORTH ATLANTIC COUNCIL (NAC) APPROVED FOR
CONSIDERATION AT SECOND DAY OF LONDON NAC MEETING
GUIDANCE DOCUMENT ON CIVIL EMERGENCY PLANNING. FRENCH
FOREIGN MINISTER WILL SPEAK AT LONDON MEETING ON LIMITS
AND CONDITIONS OF THEIR PARTICIPATION IN PLANNING FOR
CIVIL SUPPORT TO MILITARY OPERATIONS. END SUMMARY.

1. ACTING SECRETARY GENERAL PANSA SAID SENIOR CIVIL EMERGENCY PLANNING COMMITTEE (SCEPC) HAD RESPONDED PROMPTLY AND WELL TO THE NAC REACTION ON CEP LAST NOVEMBER, AND THAT LUNS HAD PROPOSED THAT C-M(77)17 - "MINISTERIAL GUIDANCE FOR CIVIL EMERGENCY PLANNING" - BE INCLUDED AS AGENDA ITEM FOR SECOND DAY OF LONDON NAC MEETING. SEVERAL PERMREPS SUPPORTED MINISTERIAL APPROVAL OF THIS DOCUMENT AS WARRANTED AND URGENTLY NEEDED TO MAINTAIN MOMENTUM OF CEP WORK ON NEW PLANNING AND REVIEW CYCLE DEVELOPED BY THE SCEPC AND TO IMPACT ON NATIONAL PLANNING.

2. TINE (FRANCE) SAID FRANCE HAD NO OBJECTIONS TO RECOMMENDATIONS OF SYG'S PO CONCERNING PLANNING AND REVIEW CYCLE - C-M(77)16 OR BACKGROUND DOCUMENT FOR MINISTERS - C-M(77)18. BUT, HE INDICATED THAT MINISTERIAL GUIDANCE DOCUMENT - C-M(77)17 - POSED FUNDAMENTAL PROBLEM FOR FRANCE AT PARAS 25-29, ENTITLED "EP SUPPORT FOR MILITARY OPERATIONS," BECAUSE FRANCE COULD NOT ACCEPT DIRECT SUBORDINATION OF CIVIL RESOURCES TO MILITARY OPERATIONS. TINE SAID THAT AT THE LONDON MEETING THE FRENCH FOREIGN MINISTER WILL POINT OUT THE LIMITS AND CONDITIONS UNDER WHICH THESE PARAS ARE ACCEPTABLE TO FRANCE. TINE AGREED TO CHAIRMAN'S SUGGESTION THAT FRENCH CONDITIONAL APPROVAL BE REFLECTED

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IN COVER NOTE OF THE DOCUMENT FOR MINISTERS.

3. KILLICK (UK) SAID HE FULLY UNDERSTOOD THE FRENCH PROBLEM AND CONTINUED FRENCH PARTICIPATION IN CEP UNDER CONDITIONS WHICH WERE WELL KNOWN. KILLICK STATED THAT THIS EMPHASIS BY NATO ON CEP WOULD BE USELESS IF NATIONS DID NOT FULLY UNDERSTAND THE THREAT IMPLICATIONS FOR CEP AS DEVELOPED IN PARA 5 OF THE MINISTERIAL GUIDANCE PAPER. NATO'S CIVIL PREPAREDNESS CAPABILITY TO DEAL WITH CRISES MUST BE FLEXIBLE, HE BELIEVED, SINCE THE WESTERN WORLD HAS SEEN TWO POLITICAL CRISES OF PROLONGED DURATION SINCE WORLD WAR II THAT INVOLVED SOME MILITARY FORCES AND MADE DEMANDS ON THE CIVIL SECTOR.

4. SVART (DENMARK) SAID HIS GOVERNMENT APPRECIATED

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C O N F I D E N T I A L SECTION 2 OF 2 USANTO 2310

DEPT PLS PASS TO NATIONAL SECURITY COUNCIL AND FEDERAL ENERGY ADMINISTRATION - MR. W. JAMES; SECDEF FOR OASD (I&L; AGRICULTURE FOR MR. C.E. JEFFERS; USDOC FOR BDC & MADRAD; TRANSPORTATION FOR OET-TAD-80; MTMC FOR MR. MORELLI; USCINCEUR FOR J/4; CINCUSAREUR FOR ODCS/LOG; CAPITALS FOR CEP OFFICER; WASHINGTON FOR CEP COORDINATING AGENCIES.

THE PERSONNEL AND FINANCIAL IMPLICATIONS OF INCREASED CIVIL PREPAREDNESS MEASURES, BUT, LIKE OTHER ALLIED GOVERNMENTS, WAS DEPENDENT ON PARLIAMENTARY DECISIONS
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CONCERNING NECESSARY EXPENDITURES. DANISH AUTHORITIES FELT THAT PARAS 22-24 - "INTERNATIONAL ARRANGEMENTS" - REQUIRED FURTHER CONSIDERATION AND DISCUSSION. HE BELIEVED IT MIGHT BE COUNTER-PRODUCTIVE IF FIRM GUIDELINES WERE DRAWN REGARDING NATO'S INTEREST AND RELATIONSHIP TO OTHER INTERNATIONAL ORGANIZATIONS. HE STATED THAT ONE MUST BE CAREFUL SINCE SOME PEOPLE MIGHT WISH TO MAKE A CASE THAT OTHER ORGANIZATIONS WERE ABLE TO HANDLE CERTAIN ALLIANCE DEFENSE MATTERS. SVART ALSO THOUGHT THAT PARAS 25-29 AND THE IMPLICATIONS OF (SACEUR'S) REPAID REINFORCEMENT CONCEPT REQUIRED THAT PLANNING BE BASED ON MILITARY REQUIREMENTS AS GUARANTEED SUPPORT FROM THE CIVIL SECTOR. HE CLOSED, SAYING THIS ASPECT ALSO REQUIRED FUTURE CONSIDERATION.

5. PEREZ (US) DREW ON INSTRUCTIONS AND AGREED WITH FRENCH, DANISH AND UK PERMREPS IN RECOMMENDING THAT

GUIDANCE PAPER BE APPROVED BY MINISTERS.

6. BACON (CANADA) SUPPORTED THE US VIEW AND FORWARDING THE DOCUMENT FOR MINISTERIAL APPROVAL, PARTICULARLY IN LIGHT OF THE TENDENCY FOR CEP TO BE DOWNGRADED AND NOT GIVEN THE SUPPORT IN CAPITALS WHICH IT DESERVES.

7. VIBE (NORWAY) ENDORSED THE MORE DISCIPLINED PLANNING PROGRAM APPROACH BEING DEVELOPED BY THE SCEPC. HIS AUTHORITIES FELT THAT THE NEEDS OF CIVIL POPULATIONS - PARAS 13-15 - WERE SOMEWHAT UNDERSTATED AND SHOULD BE FURTHER EVALUATED AT A LATER DATE.

8. CITRON (FRG) AGREED TO PARA 10 OF THE SYG'S RECOMMENDATIONS AND THE AGREEMENT TO SECURE MINISTERIAL APPROVAL OF THE GUIDANCE DOCUMENT. FROM THE GERMAN POINT OF VIEW THIS ACTION WAS QUITE TIMELY SINCE THEIR NATIONAL CEP PROGRAMS WERE UNDER REVIEW AND WOULD FIND A FIRM BASE TO DRAW ON IN THE MINISTERIAL GUIDANCE.
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9. CATALANO (ITALY) AGREED WITH PARTICULARLY KILLICK'S COMMENTS, AND SHARED APPRECIATION OF THE FRENCH POSITION.

10. COLLADAY, DEPUTY CHAIRMAN - MC, SAID THE PROCEDURES BEING ESTABLISHED WOULD PERMIT MILITARY PARTICIPATION IN CEP AND ENHANCED CIVIL-MILITARY COOPERATION.

1. WE WILL PROVIDE BY SEPTTEL ADDITIONAL COMMENTS CONCERNING PROPOSED FRENCH FOREIGN MINISTER'S STATEMENT AND THE REASONS FOR THE ABSENCE OF NETHERLANDS REMARKS AT THIS MEETING-PER PARA 5, REF B. ARRANGEMENTS HAVE BEEN MADE BY (POLICASTRO-VANHEUVEN) TELECON FOR EARLY VISIT BY POLICASTRO TO THE HAGUE.PREREZ

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